

MAKING DIRE EMERGENCY SUPPLEMENTAL APPROPRIATIONS AND TRANSFERS FOR RELIEF FROM THE EFFECTS OF NATURAL DISASTERS, FOR OTHER URGENT NEEDS, AND FOR INCREMENTAL COSTS OF "OPERATION DESERT SHIELD/DESERT STORM" FOR THE FISCAL YEAR ENDING SEPTEMBER 30, 1992, AND FOR OTHER PURPOSES

NOVEMBER 15 (legislative day, NOVEMBER 13), 1991.—Ordered to be printed

Mr. BYRD from the Committee on Appropriations,
submitted the following

REPORT

[To accompany H.J. Res. 157]

The Committee on Appropriations, to which was referred the joint resolution (H.J. Res. 157) making technical corrections and correcting enrollment errors in certain acts making appropriations for the fiscal year ending September 30, 1991, and for other purposes, reports the same to the Senate with an amendment, and an amendment to the title so as to read: "making dire emergency supplemental appropriations and transfers for relief from the effects of natural disasters, for other urgent needs, and for incremental costs of 'Operation Desert Shield/Desert Storm' for the fiscal year ending September 30, 1992, and for other purposes", and with the recommendation that the joint resolution be passed.

The Committee has deleted the House language which related to the making of technical corrections and correcting enrollment errors in four fiscal year 1991 appropriations acts. The contents of H.J. Res. 157 as passed the House were contained in title IV of H.R. 1281, the Fiscal Year 1991 Dire Emergency Supplemental Appropriations Act, which became Public Law 102-27. In place of the House language, the Committee recommends the following items set forth below:

TITLE I—EMERGENCY SUPPLEMENTAL APPROPRIATIONS

CHAPTER I

DEPARTMENT OF DEFENSE—MILITARY

OPERATION DESERT SHIELD/DESERT STORM

SUPPLEMENTAL REQUEST

The President requested authority to transfer an additional \$2,948,700,000 for costs associated with Operation Desert Shield/Desert Storm from funds accruing in the Defense Cooperation Account or from the Persian Gulf Regional Defense Fund. The specific request is for repairing and replacing equipment damaged or lost as a result of the conflict in the Persian Gulf.

The request also included a reallocation of \$6,573,400,000 provided under Public Law 102-28, the Operation Desert Shield/Desert Storm Supplemental Act. In that act, the Congress provided authority to transfer up to \$42,625,822,000 from funds in the Defense Cooperation Account, or as appropriate, from the Persian Gulf Regional Defense Fund. The provided authority was specifically allocated on the basis of data provided by the Department of Defense. Subsequently, the Defense Department has reported that the original allocation overstated certain costs for fiscal year 1991. The President's supplemental request would allow the reallocation of these funds to cover costs anticipated for fiscal year 1992.

As of November 14, 1991, U.S. allies had contributed \$45,326,283,459 (including interest) to offset the \$48,331,422,000 authorized to be transferred by this and previous acts, leaving a shortfall of \$3,005,138,541. It is the hope of this Committee that countries which have not fulfilled their pledges to support Operation Desert Shield/Desert Storm will do so promptly, making it unnecessary to spend additional taxpayer funds.

COMMITTEE ACTION

The Committee has reviewed the President's request and recommends providing transfer authority up to \$3,814,100,000 to be used for costs of Operation Desert Shield/Desert Storm. This amount is \$552,500,000 above the amount recommended by the House in H.R. 3543.

OMNIBUS REPROGRAMMING REQUEST

The House bill, H.R. 3543, provides new authority transfers totaling \$238,600,000 to cover personnel and operations costs accruing to the reserves and special operations forces in 1991 due to Operation Desert Shield/Desert Storm. These costs were first identified in a reprogramming request submitted by the Department in May of

this year. Because the Department was required to meet these costs prior to the end of fiscal year 1991, existing 1991 appropriations were used to cover them. The Committee believes that the requirement to fund these activities no longer remains and, therefore, provides no new authority for 1991 personnel and operations costs.

OPERATION AND MAINTENANCE

The Committee recommends transfers of \$572,300,000 for operation and maintenance to cover newly identified costs of Operation Desert Shield/Desert Storm. The recommended amount is \$146,600,000 above the amount provided by the House, in H.R. 3543, for new authority transfers.

A table comparing the Committee's recommendations to those of the House by appropriation follows:

Appropriation	House allowance, H.R. 3543	Committee recommendation	Senate versus House
Operation and maintenance:			
Army	\$227,300,000	\$227,300,000	
Navy		270,000,000	+ \$270,000,000
Marine Corps		75,000,000	+ 75,000,000
Defense Agencies	50,000,000		- 50,000,000
Army Reserve	23,200,000		- 23,200,000
Navy Reserve	28,300,000		- 28,300,000
Army National Guard	41,900,000		- 41,900,000
Air National Guard	55,000,000		- 55,000,000
Total	425,700,000	572,300,000	+ 146,600,000

In its fiscal year 1992 Defense appropriations request, the Department budgeted funds to reconstitute maritime prepositioning ships, refurbish prepositioned war reserve stocks used by the Seabees in Desert Shield, and cover maintenance costs that resulted from increased operating rates during fiscal year 1991. These costs are incremental to Operation Desert Shield and should be funded from the Defense Cooperation Account. The recommendation provides new transfer authority in the amount of \$270,000,000 for the Navy and \$75,000,000 for the Marine Corps to fund these programs. The Department's 1992 request has been reduced by these amounts in the respective accounts.

OPERATION AND MAINTENANCE, ARMY

Supplemental estimate	\$227,300,000
House allowance, H.R. 3543	227,300,000
Committee recommendation	227,300,000

The Committee recommends transfer of \$227,300,000. This is the same as the request and the House level.

OPERATION AND MAINTENANCE, NAVY

Supplemental estimate	
House allowance, H.R. 3543	
Committee recommendation	\$270,000,000

The Committee recommends transfer of \$270,000,000 to cover costs identified in the President's fiscal year 1992 Defense budget request that should be funded from the Defense Cooperation Account.

OPERATION AND MAINTENANCE, MARINE CORPS

Supplemental estimate	
House allowance, H.R. 3543	
Committee recommendation	\$75,000,000

The Committee recommends transfer of \$75,000,000 to cover costs identified in the President's fiscal year 1992 Defense budget request that should be funded from the Defense Cooperation Account.

PROCUREMENT

The administration has requested the transfer of \$1,472,900,000 from the Defense Cooperation Account or the Persian Gulf Regional Defense Fund to various Department of Defense procurement accounts. The Committee recommends the transfer of \$1,543,100,000, which is \$454,200,000 more than the House allowance in H.R. 3543. The Committee's recommended program, by appropriation and by line item, is as follows:

AIRCRAFT PROCUREMENT, ARMY

Supplemental estimate	\$200,600,000
House allowance, H.R. 3543	200,600,000
Committee recommendation	270,800,000

The Committee recommends a transfer of \$270,800,000 for aircraft procurement, Army. This is \$70,200,000 more than recommended by the House in H.R. 3543 and requested in the supplemental. The allocation of these funds is as follows:

Appropriation/line item	House allowance, H.R. 3543	Committee recommendation	Senate versus House
Aircraft procurement, Army:			
AH-64		\$70,200,000	
UH-60 helicopters	\$38,400,000	38,400,000	
UH-60 helicopters (replaces UH-1)	45,000,000	45,000,000	
CH-47D modifications	27,000,000	27,000,000	
OH-58D modifications	90,200,000	90,200,000	
Total	200,600,000	270,800,000	

AH-64 Apache helicopter.—The Committee recommends \$70,200,000 for the purchase of six AH-64 helicopters to replace Army attack helicopters lost in Desert Storm. According to information provided by the Defense Department, the Army lost three AH-64 Apache and three AH-1 Cobra attack helicopters during the conflict in the Persian Gulf. The recommendation would replace all of the losses with Apaches, noting that the Army's AH-1 is no longer in production. The Committee has included a general provision, section 101, which would allow the obligation of funds for this purpose.

MISSILE PROCUREMENT, ARMY

Supplemental estimate	\$21,800,000
House allowance, H.R. 3543.....	21,800,000
Committee recommendation.....	21,800,000

The Committee recommends the transfer of \$21,800,000 for missile procurement, Army, the same as the supplemental request and the House allowance. The allocation of these funds is as follows:

Appropriation/line item	House allowance, H.R. 3543	Committee recommendation	Senate versus House
Missile procurement, Army: TOW/Stinger restockage	\$21,800,000	\$21,800,000	.....

Patriot missile.—The recently passed fiscal year 1992 Defense authorization bill provided a fiscal year 1991 supplemental authorization of \$200,000,000 for the procurement of an additional 300 Patriot missiles. While the Committee supports the initiative of the Senate Armed Services Committee from an industrial base perspective, the Committee understands that the Congressional Budget Office [CBO] has determined that the procurement of additional Patriot missiles will not be scored as an incremental cost of Operation Desert Shield/Storm. Therefore, if additional funds were appropriated, the Committee would exceed its budget allocations for fiscal years 1991–92.

The Committee notes that the last Patriot missiles are currently scheduled to be produced in April 1994. If the Department of Defense agrees with congressional concerns with the industrial base going cold and desires to continue Patriot missile production beyond April 1994, the Committee suggests the Army include advance procurement funding within its fiscal year 1993 budget request.

PROCUREMENT OF WEAPONS AND TRACKED COMBAT VEHICLES, ARMY

Supplemental estimate .....	.....
House allowance, H.R. 3543.....	\$63,000,000
Committee recommendation.....	.....

The Committee does not recommend the transfer of \$63,000,000 for procurement of weapons and tracked combat vehicles, Army, as recommended by the House in H.R. 3543.

Appropriation/line item	House allowance, H.R. 3543	Committee recommendation	Senate versus House
Procurement of weapons and tracked combat vehicles, Army: M-1A1 tanks	\$63,000,000	.....	—\$63,000,000

OTHER PROCUREMENT, ARMY

Supplemental estimate	\$80,500,000
House allowance, H.R. 3543.....	80,500,000
Committee recommendation.....	80,500,000

The Committee recommends the transfer of \$80,500,000 to other procurement, Army, the same amount as requested by the adminis-

tration and recommended by the House in H.R. 3543. The allocation of these funds is as follows:

Appropriation/line item	House allowance, H.R. 3543	Committee recommendation	Senate versus House
Other procurement, Army:			
HMMWV.....	\$4,800,000	\$4,800,000	.....
HEMTT M-977.....	6,600,000	6,600,000	.....
HEMTT M-978.....	27,300,000	27,300,000	.....
FMTV.....	41,800,000	41,800,000	.....
Total.....	80,500,000	80,500,000	.....

COMMITTEE RECOMMENDED PROGRAM

5-ton trucks.—The administration has requested the transfer of \$41,800,000 for the procurement of 438 M-939 5-ton trucks. The Committee agrees with the need to replace the 5-ton series trucks lost in Operation Desert Shield/Desert Storm but will not support the procurement of a truck that received much criticism from soldiers in the desert and from military leaders who have appeared before this Committee. The Committee directs the Army to use these available funds to procure the next generation future medium tactical vehicle [FMTV] to replace all 2½-ton and 5-ton series trucks lost in Southwest Asia.

AIRCRAFT PROCUREMENT, NAVY

Supplemental estimate.....	\$508,000,000
House allowance, H.R. 3543.....	521,000,000
Committee recommendation.....	508,000,000

The Committee recommends a transfer of \$508,000,000 for aircraft procurement, Navy. This amount is the same as requested and \$13,000,000 below the level recommended by the House in H.R. 3543. The allocation of these funds is as follows:

Appropriation/line item	House allowance, H.R. 3543	Committee recommendation	Senate versus House
Aircraft procurement, Navy:			
SH-60B helicopter.....	\$17,000,000	\$17,000,000	.....
F-18 aircraft.....	135,000,000	135,000,000	.....
F-18 aircraft (replaces A-6).....	108,000,000	108,000,000	.....
AV-8B aircraft.....	230,000,000	230,000,000	.....
AH-1W helicopter (replaces AH-1J).....	18,000,000	18,000,000	.....
OV-10 series modifications.....	13,000,000	.....	—\$13,000,000
Total.....	521,000,000	508,000,000	—13,000,000

WEAPONS PROCUREMENT, NAVY

Supplemental estimate.....	\$8,100,000
House allowance, H.R. 3543.....	8,100,000
Committee recommendation.....	8,100,000

The Committee recommends the transfer of \$8,100,000 for weapons procurement, Navy. This amount is the same as requested by

the administration and as allowed by the House in H.R. 3543. The allocation of these funds is as follows:

Appropriation/line item	House allowance, H.R. 3543	Committee recommendation	Senate versus House
Weapons procurement, Navy: 5-inch 54 gun mount.....	\$8,100,000	\$8,100,000	

OTHER PROCUREMENT, NAVY

Supplemental estimate	\$112,700,000
House allowance, H.R. 3543	112,700,000
Committee recommendation	112,700,000

The Committee recommends the transfer of \$112,700,000 to other procurement, Navy. This amount is the same as requested by the administration and as allowed by the House in H.R. 3543. The allocation of these funds is as follows:

Appropriation/line item	House allowance, H.R. 3543	Committee recommendation	Senate versus House
Other procurement, Navy:			
Civil engineering equipment	\$97,700,000	\$97,700,000	
MK-103 mine clearing sleds	2,100,000	2,100,000	
Trucks	300,000	300,000	
Medical support equipment	12,600,000	12,600,000	
Total	112,700,000	112,700,000	

PROCUREMENT, MARINE CORPS

Supplemental estimate	\$4,300,000
House allowance, H.R. 3543	4,300,000
Committee recommendation	4,300,000

The Committee recommends the transfer of \$4,300,000 to procurement, Marine Corps. This amount is the amount requested by the administration and the same as the House allowance in H.R. 3543. The allocation of these funds is as follows:

Appropriation/line item	House allowance, H.R. 3543	Committee recommendation	Senate versus House
Procurement, Marine Corps: Light armored vehicle	\$4,300,000	\$4,300,000	

AIRCRAFT PROCUREMENT, AIR FORCE

Supplemental estimate	\$217,800,000
House allowance, H.R. 3543	217,800,000
Committee recommendation	309,500,000

The House, in H.R. 3543, recommended \$217,800,000 for the purchase of three F-15E aircraft to replace losses in Desert Storm. The Committee recommends \$268,800,000 for this purpose, noting the increased amount is required to restart the F-15E program. In addition, the Committee recommends \$40,700,000 for the F-117

stealth aircraft. The heavy utilization of the F-117 during Operation Desert Storm caused damages to the exhaust system of the F-117. The recommended funds will allow for the replacement of 11 exhaust systems damaged during Desert Storm.

OTHER PROCUREMENT, AIR FORCE

Supplemental estimate	\$460,000,000
House allowance, H.R. 3543.....	230,000,000
Committee recommendation.....	460,000,000

The Committee recommends the transfer of \$460,000,000 to other procurement, Air Force, the same as requested by the administration and \$230,000,000 above the House allowance in H.R. 3543. The allocation of these funds is as follows:

Appropriation/line item	House allowance, H.R. 3543	Committee recommendation	Senate versus House
Other procurement, Air Force: Laser guided bomb kits.....	\$230,000,000	\$460,000,000	+ \$230,000,000

Laser guided bomb kits.—The Committee includes \$460,000,000 for the procurement of laser guided bomb kits. The Air Force may obligate up to \$100,000,000 of the funds provided to procure additional CBU-87 combined effects munitions [CEM] bombs, as authorized in title X of the National Defense Authorization Act for Fiscal Years 1992 and 1993.

PROCUREMENT, DEFENSE AGENCIES

Supplemental estimate	\$76,900,000
House allowance, H.R. 3543.....	76,900,000
Committee recommendation.....	76,900,000

The Committee recommends a transfer of \$76,900,000 for procurement, Defense Agencies, the same as requested and recommended by the House in H.R. 3543. The allocation of these funds is as follows:

Appropriation/line item	House allowance, H.R. 3543	Committee recommendation	Senate versus House
Procurement, Defense Agencies:			
AC-130 aircraft [SOCOM].....	\$71,400,000	\$71,400,000	
UH-60L helicopter [SOCOM].....	5,500,000	5,500,000	
Total	76,900,000	76,900,000	
Total, procurement	1,536,700,000	1,543,100,000	+ \$6,400,000

RESEARCH, DEVELOPMENT, TEST AND EVALUATION

The Department of Defense requested the transfer of \$108,500,000 from the Defense Cooperation Account or the Persian Gulf Regional Defense Fund to various research, development, test and evaluation accounts. The Committee recommends the transfer of \$106,300,000, which is \$2,200,000 less than the budget request and the House allowance in H.R. 3543. The Committee's recom-

mended program, by appropriations account and by line item, is as follows:

RESEARCH, DEVELOPMENT, TEST AND EVALUATION, ARMY

Supplemental estimate	\$47,800,000
House allowance, H.R. 3543	47,800,000
Committee recommendation	47,800,000

The Committee agrees with the House allowance in H.R. 3543 to transfer \$47,800,000 to the "Army research, development, test and evaluation" account. The following table details the Committee's recommendations agreeing with the House allowance:

Appropriation/line item	House allowance, H.R. 3543	Committee recommendation	Senate versus House
Research, development, test and evaluation, Army:			
Chem-bio def equip. adv dev	\$6,600,000	\$7,500,000	+ \$900,000
Night vision sys eng dev	6,100,000	8,000,000	+ 1,900,000
Chem/smoke equip def tech	3,700,000	1,300,000	- 2,400,000
Various programs under \$1,000,000	10,700,000	13,700,000	+ 3,000,000
Special Army program	1,000,000	1,600,000	+ 600,000
Combat vehicle and auto. tech	1,100,000	1,100,000	
Military engineering tech	2,000,000	1,100,000	- 900,000
TRACTOR HOLE	2,100,000	2,100,000	
Materials and structures adv tech	2,000,000		- 2,000,000
Landmine war/barrier adv tech		1,700,000	+ 1,700,000
Jt. surveillance and target attack radar system	4,700,000		- 4,700,000
Logistics and engineer equipment eng development	1,400,000	2,100,000	+ 700,000
Army test ranges/fac	1,400,000	1,400,000	
Exploitation of foreign items	4,000,000	6,200,000	+ 2,200,000
Base operations	1,000,000		- 1,000,000
Total	47,800,000	47,800,000	

RESEARCH, DEVELOPMENT, TEST AND EVALUATION, NAVY

Supplemental estimate	\$6,100,000
House allowance, H.R. 3543	6,100,000
Committee recommendation	6,100,000

The Committee recommends a transfer of \$6,100,000 to the "Navy research, development, test and evaluation" account. The recommendation provides the same amount as the House allowance in H.R. 3543. The following table details the Committee's recommendations compared with the House allowance:

Appropriation/line item	House allowance, H.R. 3543	Committee recommendation	Senate versus House
Research, development, test and evaluation, Navy:			
Tactical Command System	\$1,300,000	\$1,300,000	
Mine countermeasures	2,200,000	2,200,000	
Various programs under \$1,000,000	2,600,000	2,600,000	
Total	6,100,000	6,100,000	

RESEARCH, DEVELOPMENT, TEST AND EVALUATION, AIR FORCE

Supplemental estimate	\$26,500,000
House allowance, H.R. 3543	26,500,000
Committee recommendation	24,300,000

The Committee recommends a transfer of \$24,300,000 to the "Air Force research, development, test and evaluation" account. The Committee recommendation is \$2,200,000 below the House allowance in H.R. 3543 and the supplemental budget request.

Command/control/communications [C³] advanced development.—The Committee denies \$1,200,000 sought for accelerating the technology demonstration of the conformal array radar technology project in this program element. This project is intended to support development of the next generation radar for the airborne warning and control system [AWACS] aircraft. Considering the current effort to develop major improvements to the AWACS—known as the Radar System Improvement Program—this supplemental funding is premature.

Armament/ordnance development.—Also denied is \$1,000,000 requested to fund early development of the adverse terrain ammunition assembly trailer/adverse terrain tow vehicle in this program element.

This project to develop modifications to existing aerospace ground equipment originally was considered low priority by the Defense Department. The Committee believes it is inappropriate to begin new activities in supplemental appropriations acts.

The following table details the Committee's recommendations compared with the House allowance:

Appropriation/line item	House allowance, H.R. 3543	Committee recommendation	Senate versus House
Research, development, test and evaluation, Air Force:			
AWACS	\$7,300,000	\$7,300,000	
Various programs under \$1,000,000	4,000,000	4,000,000	
C ³ Adv dev	1,200,000		—\$1,200,000
EW development	1,800,000	1,800,000	
Joint surveillance system	3,300,000	3,300,000	
Constant source	3,800,000	3,800,000	
Armament/ordnance development	1,700,000	700,000	—1,000,000
Surface defense suppression	3,400,000	3,400,000	
Total	26,500,000	24,300,000	—2,200,000

RESEARCH, DEVELOPMENT, TEST AND EVALUATION, DEFENSE AGENCIES

Supplemental estimate	\$28,100,000
House allowance, H.R. 3543	28,100,000
Committee recommendation	28,100,000

The Committee agrees with the House allowance in H.R. 3543 to transfer \$28,100,000 to the "Defense Agencies research, development, test and evaluation" account. The following table details the Committee's recommendations agreeing with the House allowance:

Appropriation/line item	House allowance, H.R. 3543	Committee recommendation	Senate versus House
Research, development, test and evaluation, Defense Agencies:			
Flying carpet.....	\$10,300,000	\$10,300,000	
DART.....	5,600,000	5,600,000	
Other DARPA.....	6,300,000	6,300,000	
OSD.....	2,800,000	2,800,000	
DCA.....	300,000	300,000	
SOCOM.....	2,700,000	2,700,000	
DSPO.....	100,000	100,000	
Total.....	28,100,000	28,100,000	
Total, research, development, test and evaluation.....	108,500,000	106,300,000	— \$2,200,000
Grand total, investment.....	1,645,200,000	1,649,400,000	+ 4,200,000

REVOLVING AND MANAGEMENT FUNDS

The Committee recommends transfers of \$1,140,000,000 for revolving and management funds. These funds will cover the costs to replenish depot level reparable used in Operation Desert Shield/Desert Storm. The recommended amount is the same as the amount provided by the House in H.R. 3543.

A table showing the breakdown of funds by appropriation follows:

Appropriation	House allowance, H.R. 3543	Committee recommendation	Senate versus House
Army stock fund.....	\$410,000,000	\$410,000,000	
Navy stock fund.....	450,000,000	450,000,000	
Air Force stock fund.....	280,000,000	280,000,000	
Total.....	1,140,000,000	1,140,000,000	

DEPARTMENT OF TRANSPORTATION

COAST GUARD

OPERATING EXPENSES

Supplemental estimate.....	
House allowance, H.R. 3543.....	\$10,500,000
Committee recommendation.....	17,900,000

The Committee recommends \$17,900,000 for the uncompensated incremental costs borne by the Coast Guard in support of Operations Desert Shield and Desert Storm. The amount provided is \$7,400,000 more than the level provided in H.R. 3543 as passed by the House. These funds are provided by transfer from the Defense Cooperation Account. The President did not seek additional funding for the Coast Guard for costs associated with Operations Desert Shield/Storm. The amount provided represents estimated Coast Guard costs through fiscal year 1991 and includes the costs associated with the Coast Guard's lead responsibility for the President's interagency task force charged with assessing and monitoring the catastrophic oilspill in the Persian Gulf. The amount provided also

includes compensation for costs billed to the Coast Guard by the Transportation Command [Transcom] for airlift of Coast Guard personnel to and from the Persian Gulf.

DEPARTMENT OF VETERANS AFFAIRS

VETERANS HEALTH ADMINISTRATION

MEDICAL CARE

1992 appropriation to date.....	\$13,512,920,000
1992 supplemental estimate.....	
House allowance, H.R. 3543.....	
Committee recommendation.....	10,000,000

The Committee has provided \$10,000,000 in emergency funding for marriage and family counseling for certain active-duty Persian Gulf war veterans. The Committee notes that a significant number of active-duty Persian Gulf war veterans are suffering psychological, marital, or familial difficulties resulting from active duty service in the Persian Gulf war. This funding will be provided contingent upon enactment of authorizing legislation.

DEPARTMENT OF DEFENSE

MILITARY PERSONNEL

The supplemental request includes transfers of \$951,000,000 in the military personnel accounts, as follows:

Operation Desert Shield/Desert Storm interrupted the planned drawdown of active force personnel, resulting in additional costs of \$555,000,000.

Reserve and Guard personnel remain on active duty in support of continuing requirements associated with Operation Desert Shield/Desert Storm, resulting in additional costs of \$254,000,000.

Personnel costs for Reserve component personnel providing support to returning Active and Reserve units require transfer of \$97,000,000.

Other personnel costs, such as special pays and increased benefits for personnel who participated in Operation Desert Shield/Desert Storm, require transfer of \$45,000,000.

MILITARY PERSONNEL, ARMY

The Committee recommends transfer of \$685,000,000, as shown in the table below:

End strength overage.....	\$477,000,000
Reserves on active duty.....	203,000,000
Other personnel costs.....	5,000,000
Total.....	685,000,000

MILITARY PERSONNEL, NAVY

The Committee recommends transfer of \$70,000,000, as shown in the table below:

End strength overage.....	\$37,000,000
Reserves on active duty.....	7,000,000
Other personnel costs.....	26,000,000
Total.....	70,000,000

MILITARY PERSONNEL, MARINE CORPS

The Committee recommends transfer of \$18,000,000, as shown in the table below:

End strength overage.....	\$10,000,000
Reserves on active duty.....	4,000,000
Other personnel costs.....	4,000,000
Total.....	18,000,000

MILITARY PERSONNEL, AIR FORCE

The Committee recommends transfer of \$81,000,000, as shown in the table below:

End strength overage.....	\$31,000,000
Reserves on active duty.....	40,000,000
Other personnel costs.....	10,000,000
Total	81,000,000

RESERVE PERSONNEL, ARMY

The Committee recommends transfer of \$80,000,000 for Reserve personnel providing support to returning Active and Reserve units.

RESERVE PERSONNEL, AIR FORCE

The Committee recommends transfer of \$4,000,000 for Reserve personnel providing support to returning Active and Reserve units.

NATIONAL GUARD PERSONNEL, ARMY

The Committee recommends transfer of \$10,000,000 for Guard personnel providing support to returning Active and Reserve units.

NATIONAL GUARD PERSONNEL, AIR FORCE

The Committee recommends transfer of \$3,000,000 for Guard personnel providing support to returning Active and Reserve units.

OPERATION AND MAINTENANCE

The Committee recommends a reallocation of funding transfers approved in the 1991 Desert Shield/Desert Storm Supplemental Act (Public Law 102-28) for the operation and maintenance appropriations totaling \$5,331,400,000. The reallocation is in the same amounts and for the same purposes as provided by the House. Details of the Committee's recommendations are shown below for each account.

Provision for prepositioned equipment in Oman.—The administration included a request for \$291,000,000 for prepositioned military stocks and equipment in the Persian Gulf country of Oman to support United States basing arrangements there. While such arrangements may likely be in the U.S. national interest, the administra-

tion provided no explanation for its request in the context of long-term U.S. plans in the Persian Gulf region nor any rationale as to why such a provision should be considered as an incremental cost of Operation Desert Shield/Desert Storm. For these reasons, the Committee disapproves the requested \$291,000,000 for the establishment of such sites in Oman.

OPERATION AND MAINTENANCE, ARMY

The Committee recommends transfers of \$2,717,500,000 for operation and maintenance, Army.

Committee adjustments

Equipment maintenance	\$980,000,000
Transportation.....	637,500,000
Force sustainment	915,000,000
CHAMPUS/medical costs	79,000,000
Delayed drawdown/closure	106,000,000
Total.....	2,717,500,000

OPERATION AND MAINTENANCE, NAVY

The Committee recommends transfers of \$1,080,000,000 for operation and maintenance, Navy.

Committee adjustments

Equipment maintenance	\$799,000,000
Transportation.....	206,000,000
CHAMPUS/medical costs	75,000,000
Total.....	1,080,000,000

OPERATION AND MAINTENANCE, MARINE CORPS

The Committee recommends transfers of \$165,000,000 for operation and maintenance, Marine Corps, for equipment maintenance programs.

OPERATION AND MAINTENANCE, AIR FORCE

The Committee recommends transfers of \$1,241,400,000 for operation and maintenance, Air Force.

Committee adjustments

Equipment maintenance	\$425,000,000
Transportation.....	374,400,000
Force sustainment	372,000,000
CHAMPUS/medical costs	70,000,000
Total.....	1,241,400,000

OPERATION AND MAINTENANCE, ARMY RESERVE

The Committee recommends transfers of \$6,000,000 for operation and maintenance, Army Reserve for increased activities associated with Operation Desert Shield.

OPERATION AND MAINTENANCE, AIR FORCE RESERVE

The Committee recommends transfers of \$59,200,000 for operation and maintenance, Air Force Reserve.

Committee adjustments

Equipment maintenance	\$47,700,000
Reserve/Guard operations	11,500,000
Total.....	59,200,000

OPERATION AND MAINTENANCE, ARMY NATIONAL GUARD

The Committee recommends transfers of \$3,600,000 for operation and maintenance, Army National Guard for increased activities associated with Operation Desert Shield.

OPERATION AND MAINTENANCE, AIR NATIONAL GUARD

The Committee recommends transfers of \$58,700,000 for operation and maintenance, Air National Guard.

Committee adjustments

Equipment maintenance	\$43,300,000
Reserve/Guard operations	15,400,000
Total.....	58,700,000

GENERAL PROVISIONS

SEC. 101. The Committee recommends a general provision allowing for the obligation of funds for Apache helicopters.

SEC. 102. The Committee includes a general provision to permit the Air Force to use funds appropriated for the procurement of an over-the-horizon backscatter [OTH-B] radar for installation in Alaska for program termination costs. The Air Force had contracted for the provision of electrical power to the radar site on a lease arrangement. The termination of the radar program has resulted in the cancellation of the electrical power lease. As the powerplant was nearly complete, the termination liability of the Government is extensive. The provision permits the Air Force to use the unobligated fiscal year 1990 funds for the powerplant termination, and whatever other site restoration and modification costs are incurred by terminating the program. The Committee is aware of other potential DOD activities that might be able to use the existing facilities at the powerplant and radar site. The provision would permit the Department to use these funds also for costs associated with the transfer of these facilities and material procured for the powerplant or radar site to another DOD activity to use at the radar powerplant site.

SEC. 103. *Kurdish Protection Force.*—The Committee congratulates the Department of Defense, and, in particular, the Special Operations Force Command, for the superlative and expeditious manner in which it executed Operation Provide Comfort earlier this summer. The operation succeeded in saving the lives of thousands upon thousands of panic-stricken and starving Kurdish refugees, driven from their homes into the forbidding Turkish mountains by the rapacious and brutal forces under the control of

Saddam Hussein. The performance of the U.S. forces, in organizing the camps, distributing food and other supplies, and providing essential medical care gripped the world. No other organization, public or private, in existence today could have performed so well.

The United States and its allies, together with the United Nations, have secured a fragile protected zone in northern Iraq, allowing the refugees to return to their homes. However, it is clear that no assurances by the Hussein regime concerning its willingness to deal in good faith and peaceably with the Kurdish minority in Iraq can be relied upon. Indeed, it was clear that a major reason the Kurds returned to northern Iraq was the assumption that allied forces, and primarily the United States, would guarantee sufficient protection for them in the future. The United States has, by its actions and its statements, assumed an obligation for the protection of the Kurds from a repetition of the onslaught by the Hussein regime of earlier this year.

The Committee, therefore, commends the administration for backing up its assurances to the Kurds with the formation of a Rapid Reaction Force in the Turkish areas bordering on northern Iraq. In response to a request from the Committee, the Department of Defense has indicated that the incremental costs for U.S. participation in the coalition force is about \$10,000,000 to \$12,000,000 per month. The Committee believes the cost of this force is clearly an incremental cost of Desert Shield/Desert Storm and should be funded as such. Therefore, the Committee is including in the bill a provision which allows the Secretary of Defense to transfer up to \$100,000,000 from the Defense Cooperation Account to cover estimated costs incurred from July 1, 1991, through April 1992, in support of United States military forces for this purpose in and around Iraq and Turkey.

SEC. 104. Restriction on arms sales to Saudi Arabia and Kuwait.—Earlier this year the Congress included a provision in the Desert Shield/Desert Storm Supplemental Appropriations Act, Public Law 102-28, to prohibit arms sales to any country that had made a pledge of monetary support to the United States for Operation Desert Shield, but had not contributed the amount pledged. Subsequently, the administration interpreted that provision as providing the executive branch with liberal discretion to determine when a country had fulfilled its commitment. Under that interpretation, the United States has continued to sell arms to countries that have not paid the full amount of their pledges.

Seven months have passed since the Committee first sounded the alarm about the slow pace of payments from some of the countries. At that time, the Congress found it necessary to appropriate \$15,000,000,000 into the Persian Gulf regional defense fund from the U.S. Treasury to cover shortfalls until contributions arrived. Administration witnesses gave assurances to the Committee that all pledges would be paid promptly and in full. Yet, 7 months later, Saudi Arabia and Kuwait still owe the United States \$3,290,000,000. At the same time, the United States continues to sell arms to these two countries—three sales this summer to Saudi Arabia for \$838,000,000 and, most recently, a sale to Kuwait for \$350,000,000.

The Committee has included a provision (Sec. 104) that expressly prohibits the use of funds to conduct arms sales to Saudi Arabia or Kuwait, until those countries have paid the United States the entire amount of the pledges they made to support Operation Desert Shield/Desert Storm. The Committee considers it inappropriate for the U.S. Government to participate in the sale of defense articles and services before these nations have reimbursed American taxpayers as promised.

SEC. 105. *Middle East humanitarian relief.*—The Committee recommends that not less than \$15,000,000 of the funds appropriated from the Defense Cooperation Account [DCA] for the Kurdish Ready Reaction Force be made available only for the prepositioning of relief supplies in the Middle East, and associated transportation costs, to meet emergency humanitarian needs. In addition, the Committee recommends that the Secretary of Defense be authorized to use up to \$15,000,000 in additional funds from the DCA for this purpose.

The Committee is concerned that the aftermath of the gulf war continues to bring hardship and suffering to millions of civilians touched by the conflict and the subsequent belligerence of Iraq. The Committee observes that recent clashes between Iraqi forces and Kurdish Mujahedeen in the city of Al Sulaymaniyah, and in towns and villages along the northern border of the country, once again raises the specter of a large-scale refugee migration. With the onset of winter and the continued shortages of food and medicine throughout Iraq, the situation could become perilous for many innocent civilians in the weeks and months ahead.

Consequently, the Committee directs the Secretary of Defense to preposition adequate relief supplies at Incirlik, Turkey, as well as develop emergency relief plans, so that humanitarian aid can be administered quickly and efficiently to the Persian Gulf region if the need arises. The Committee recognizes the special capabilities of the Department of Defense humanitarian relief program to coordinate such an effort in conjunction with the regional command and other United States Government agencies and private voluntary organizations.

The Committee directs the Secretary of Defense to report, no later than every 60 days following the enactment of this act, through April 30, 1992, on the condition of the civilian population in the areas affected by direct Iraqi military action both during and after the gulf conflict. This report should include, but not be limited to, the level, condition, and location of relief supplies positioned for immediate insertion into the region.

CHAPTER II

DEPARTMENT OF VETERANS AFFAIRS

ADMINISTRATIVE PROVISION

A general provision included in the 1992 VA, HUD, and Independent Agencies Appropriations Act extended the sunset dates for VA prescription copayment fees and inpatient and nursing home per diem payments. A technical amendment has been included reflecting recodification.

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

ADMINISTRATIVE PROVISION

The Committee has included a provision that would make technical adjustments to amounts available for three salary and expense accounts for program offices within HUD. These transfers are based on new information made available to the Committees since the completion of the regular appropriations bill for HUD for fiscal year 1992.

INDEPENDENT AGENCIES

COURT OF VETERANS APPEALS

SALARIES AND EXPENSES

Bill language has been included enabling the Court of Veterans Appeals to provide, through a reimbursable payment to the Legal Services Corporation, grants or contracts to organizations for the purpose of representing pro se cases before the court. The Committee notes that approximately 65 percent of cases before the court do not have legal representation. These pro se cases require a substantial amount of time to process, thereby increasing the court's backlog of cases and denying veterans timely response to their appeals. The Committee believes that, in order for the court to perform a viable service to veterans, this situation needs to be addressed in an expeditious manner. The Committee notes that grants will be provided to such organizations as veterans service organizations to defray the costs of pro bono representation, but will not be used for attorneys fees.

ENVIRONMENTAL PROTECTION AGENCY

ADMINISTRATION PROVISION

The Committee has included an administrative provision to assure eligibility of Indian tribal governments and Alaska Native villages for Environmental Protection Agency [EPA] funds to construct wastewater treatment facilities by providing the EPA Administrator with discretionary authority.

FEDERAL EMERGENCY MANAGEMENT AGENCY

DISASTER RELIEF

1992 appropriation to date.....	\$185,000,000
1992 supplemental estimate.....	783,000,000
House allowance, H.R. 3543.....	943,000,000
Committee recommendation.....	943,000,000

COMMITTEE RECOMMENDATION

In April, the Committee was advised that the disaster relief fund was in danger of depletion, and that as a result, public assistance (that is, repairs to public facilities such as streets, bridges, and local government buildings) would have to be deferred until additional funds were available. The administration subsequently re-

quested a fiscal year 1991 supplemental appropriation for the disaster relief fund of \$693,000,000 and a fiscal year 1992 budget amendment to provide an additional \$90,000,000 for the disaster relief fund, for a total increase to that account of \$783,000,000; and \$1,250,000 in salaries and expenses to meet the heavier workload caused by the increased level of disaster activity. Unfortunately, the administration determined, because Congress had reduced the administration's budget request by \$542,000,000 over the last 3 years, that portion of the shortfall had been anticipated in advance and thus did not constitute an emergency requirement. This in turn would require that the \$542,000,000, as well as the \$91,250,000 budget amendment, be funded by identifying corresponding reductions elsewhere.

The Committee believes the administration's determination that the need for much of these funds was foreseen, and therefore must be offset, is inappropriate. The Committee believes that the administration's appropriation requests for the disaster relief fund since 1989, and the congressional response, clearly demonstrate two things: (1) The Congress has never knowingly reduced this appropriation below the level needed to meet the needs of our Nation's disaster victims, as witnessed by Congress' immediate response in providing the fund over \$2,000,000,000 in supplemental funds after Hurricane Hugo and the Loma Prieta earthquake; and (2) that the need for the additional funds requested by the administration was foreseen by no one, including the executive branch. None of the administration budget requests for fiscal years 1990-92 made any reference to an anticipated shortfall of funds. The Congress not providing additional money in 1991 was based on information provided the Committee that sufficient funds were remaining from the large Hugo and Loma Prieta supplementals to meet historically typical needs that might arise in fiscal year 1991.

The Committee believes that the magnitude of the request, nearly three times the amount of the administration's 1991 request, and over four times the original 1992 request, clearly shows that the need for the funds was unforeseen at the time of the budget submission. The Committee believes the shortfall was primarily the result of two factors: 1991 being a year of more disaster damage than usual, and cost estimates from prior disasters having to be revised upward. Even if the Congress had fully funded the administration's fiscal year 1991 request, there would still be a shortfall of over \$500,000,000.

We commend and encourage OMB and FEMA in their stated intention to refine the cost estimate and fund allocation procedures. However, we do not believe our communities should be required to continue to suffer as a result of the factors that led to the shortfall. Many communities in the Nation have gone without needed disaster assistance since April when FEMA was forced to quit funding public assistance projects. Accordingly, the Committee concurs with the House that these needs were unforeseen and should be declared emergency in nature.

There have been a number of financially significant Presidentially declared disasters since the administration's estimates were prepared. These include Hurricane Bob; the devastating fire in Oakland, CA; fires in the State of Washington; and the Northeastern

storm that ravaged New England on October 31. An additional two States in the mid-Atlantic area and one Pacific territory have requests pending for Presidential disaster declarations. Accordingly, the Committee concurs in the additional \$160,000,000 above the administration's request provided by the House in H.R. 3543, and recommends a total appropriation of \$943,000,000, of which \$1,250,000 may be transferred to FEMA's "Salaries and expenses" account to hire additional personnel to meet the escalated level of disaster activity.

The Committee has been assured that these funds will be sufficient to fully meet FEMA's costs for these disasters, as well as a normal level of disaster activity for the remainder of the fiscal year.

The Committee recognizes that the preservation of historic community landmarks is especially important in the wake of a devastating natural disaster. Thus, the Committee supports FEMA's efforts to cooperate with local officials and nonprofit historic preservation organizations to preserve buildings on, or eligible for, the National Register of Historic Places which have been damaged as a result of natural disasters. FEMA is to use its legislative and regulatory discretion to fund the rehabilitation and restoration of National Register sites eligible for disaster relief assistance.

The Committee agrees with language contained in H.R. 3543 which provides additional sums for assistance to local units of government and States for disaster-related costs incurred in previously declared disaster events, and which have been awaiting sufficient funding. The Committee believes it critical that costs, such as those incurred nearly 9 months ago by local units of governments in Northeast and Midwest ice storms this past spring, be expeditiously covered as provided by law. Reimbursement for these eligible costs is long overdue and is causing further financial hardship for these already fiscally stressed entities.

The Committee notes that FEMA has the authority to provide public assistance to communities that suffer flood damage and beach erosion once a Presidential declaration designating the area as a disaster has been issued. The Committee urges FEMA to actively use its authority in this regard to assist those States in affected areas to meet the hardship caused by this type of damage.

NATIONAL AERONAUTICS AND SPACE ADMINISTRATION

RESEARCH AND DEVELOPMENT

The Committee has included a technical provision that was inadvertently omitted from Public Law 102-139 that repeals the development cost cap on the CRAF-Cassini included in the fiscal year 1990 NASA appropriations act. This action has been taken in light of the funding provided for this project in fiscal year 1992. The Committee fully expects NASA to submit a revised development cost cap on the project in its fiscal year 1992 operating plan.

CHAPTER III

DEPARTMENT OF AGRICULTURE

COMMODITY CREDIT CORPORATION

DISASTER ASSISTANCE

The Committee recommends \$1,750,000,000 for the Commodity Credit Corporation to make disaster payments to 1990 and 1991 crop producers under the terms and conditions authorized in the 1990 farm bill, Public Law 101-624. These funds are provided in the same amount and in the same manner as the House provided in H.R. 3543.

The Committee is aware of the devastating crop losses occurring this year throughout the United States due to a strain of the whitefly. Losses are especially severe in California.

It is estimated that major losses will occur for such crops as cotton, peanuts, broccoli, cauliflower, alfalfa, grapes, citrus, and melon crops due to this pest. The Committee expects the Secretary to conduct a study to review the magnitude of crop damages suffered throughout the United States due to the whitefly and report to the appropriate committees no later than January 15, 1992.

ANIMAL AND PLANT HEALTH INSPECTION SERVICE

The Committee recommends bill language providing \$530,000 to the State of Maine Department of Agriculture, Food and Rural Resources for potato disease detection, control, prevention, eradication and related activities including the payment of compensation to persons for economic losses.

SOIL CONSERVATION SERVICE

WATERSHED AND FLOOD PREVENTION OPERATIONS

1992 appropriation to date	\$205,266,000
1992 supplemental estimate	
House allowance, H.R. 3543	50,000,000
Committee recommendation	28,000,000

COMMITTEE RECOMMENDATIONS

The Committee recommends an additional \$28,000,000 for emergency watershed operations. The House, in H.R. 3453, recommended \$50,000,000. Of the \$20,000,000 previously made available for emergency operations for fiscal year 1992, \$18,746,000 is currently needed for unfunded disaster requests in 14 States. Already in 1992 disasters have occurred including fires in California, Washington, and Montana; a severe storm in the New England States; and flood damages on the Rio Grande in Texas, the cost of which cumulatively is estimated at \$13,000,000. It is highly probable that additional natural events will occur during the remainder of the year which will require this supplemental funding.

FOOD AND NUTRITION SERVICE

SPECIAL SUPPLEMENTAL FOOD PROGRAM FOR WOMEN, INFANTS, AND
CHILDREN [WIC]

1992 appropriation to date	\$2,600,000,000
1992 supplemental estimate	
House allowance, H.R. 3543	100,000,000
Committee recommendation	100,000,000

COMMITTEE RECOMMENDATIONS

The Committee recommends an additional \$100,000,000 for the Special Supplemental Food Program For Women, Infants, and Children [WIC], the same amount as recommended by the House in H.R. 3543.

CHAPTER IV

DEPARTMENT OF DEFENSE—CIVIL

DEPARTMENT OF THE ARMY

CORPS OF ENGINEERS—CIVIL

FLOOD CONTROL, MISSISSIPPI RIVER AND TRIBUTARIES, ARKANSAS, ILLINOIS, KENTUCKY, LOUISIANA, MISSISSIPPI, MISSOURI, AND TENNESSEE

1992 appropriation to date	\$344,606,000
1992 supplemental estimate	
House allowance, H.R. 3543	15,000,000
Committee recommendation	15,000,000

The Committee recommends an appropriation of \$15,000,000, the same as the House allowance, to make emergency repairs to four Yazoo River basin reservoirs devastated by flooding earlier this spring. This is the same amount included in H.R. 3543 passed by the House of Representatives on October 29, 1991.

The heavy rains that occurred in late April and early May 1991, which averaged 12 to 18 inches above normal, caused all four of the Corps of Engineers Yazoo basin lakes to overtop their overflow spillways at the same time. This is the first time since 1973, and only the second time since the lakes were constructed, that this has happened. Arkabutla, Enid, and Grenada Lakes set new record stages during this flood event. The areas below the lakes were also subjected to the same extraordinary amount of rainfall. This rainfall, combined with the flows over the lakes' spillways, caused extensive flooding in numerous locations downstream. This flooding was more severe than in 1973 in several locations, setting modern day records, and resulted in a major flood fight activity. At the crest there were approximately 440,000 cleared acres flooded and 620,000 total acres flooded in the Yazoo basin headwater area.

Arkabutla Lake exceeded its spillway on April 15, Sardis Lake on May 1, Enid Lake on April 28, and Grenada Lake on April 25. As of July 3, 1991, only Arkabutla Lake had fallen below its spillway crest.

To date, the Corps of Engineers has identified \$16,700,000 in damages at the four Yazoo basin lakes as a result of the flooding.

The Corps will reprogram \$1,700,000 of available funds to initiate the necessary repairs; however, an additional \$15,000,000 is needed to complete the work. These funds are required to repair known damages that threaten the integrity of emergency spillway channels and related flood control features at all four projects.

OPERATIONS AND MAINTENANCE, GENERAL

1992 appropriation to date.....	\$1,535,229,000
1992 supplemental estimate.....	
House allowance, H.R. 3543.....	15,000,000
Committee recommendation.....	15,000,000

The Committee concurs with the action of the House of Representatives in H.R. 3543 in providing a supplemental appropriation of \$15,000,000 for operations and maintenance activities of the Corps of Engineers.

Numerous projects have suffered damages in excess of \$45,000,000 as a result of floods and other natural disasters in 1991. The additional funds will enable the Corps to undertake essential repairs in order to maintain the integrity of protective works.

FLOOD CONTROL AND COASTAL EMERGENCIES

1992 appropriation to date.....	\$15,000,000
1992 supplemental estimate.....	
House allowance, H.R. 3543.....	
Committee recommendation.....	10,000,000

An additional appropriation of \$10,000,000 is recommended for flood control and coastal emergencies of the Corps of Engineers.

This activity provides for flood emergency preparation, flood fighting and rescue operations, and repair of flood control and Federal hurricane and shore protection works.

The additional funds are needed as the result of the recent devastating coastal storms along the mid-Atlantic and New England areas.

GENERAL INVESTIGATIONS

The Committee is aware that the project for flood control at Wyoming Valley, PA, is currently undergoing preconstruction, engineering and design work by the Corps of Engineers for phase II of the project to provide adequate safety against future flooding. The Committee directs the Secretary of the Army, acting through the Chief of Engineer, to use the funds appropriated in the Energy and Water Development Act for fiscal year 1992 under the "General investigations" account, and to reprogram additional funds as may be necessary, to complete preconstruction, engineering, and design as quickly as possible.

DEPARTMENT OF THE INTERIOR

BUREAU OF RECLAMATION

CONSTRUCTION PROGRAMS

The Committee has recommended language in the bill which would allow the expenditure of funds already appropriated for

fiscal 1992 for the Buffalo Bill Dam modification project in Wyoming to cover revised cost estimates and additional hydroelectric and recreation facilities. Without the proposed language, work on the project, now 90 percent complete, would be suspended and the project's 1993 completion schedule delayed with resulting increased project cost.

CHAPTER V

UNITED STATES INFORMATION AGENCY

SALARIES AND EXPENSES

(TRANSFER OF FUNDS)

1992 appropriation to date.....	\$691,750,000
1992 supplemental estimate.....	
Committee recommendation.....	(5,600,000)

The Committee is recommending a transfer of \$5,600,000 from the Board for International Broadcasting, Israel Relay Station, to the "Salaries and expenses" account of the United States Information Agency. There was no budget request for this item.

The United States is participating in the 1992 Columbus Quincentennial Expositions in Seville, Spain, and Genoa, Italy. The total projected costs for our participation in both events is \$21,820,000. The Congress has previously appropriated \$12,876,000 for U.S. participation in the expositions after receiving assurances from the former USIA Director that any additional funds would be raised from the private sector.

On October 28, 1991, the current USIA Director informed the Appropriations Committee by letter that private sector contributions are substantially lower than originally projected. As a result, the agency has proposed a reprogramming of \$6,000,000 originally appropriated to enhance television broadcasting to Cuba, or TV Marti.

The Committee does not believe this is the time to diminish our support for efforts to eliminate totalitarian rule in our hemisphere. As the Committee previously noted in the report accompanying the Senate version of fiscal year 1992 appropriations for the Departments of Commerce, Justice, and State, the Judiciary and related agencies (Senate Report 102-106), "The Committee strongly believes that Radio and TV Marti can play the same role in Cuba as Radio Free Europe and Radio Liberty have played in Europe and the Soviet Union."

Due to a recent ruling of the Supreme Court of Israel, the Israel Relay Station project of the Board for International Broadcasting is being delayed for up to 2 years. As a result of that delay, funds are available for transfer to the U.S. Information Agency to ensure that the United States is able to participate in the Columbus Expositions. In addition, the outlays resulting from this transfer do not breach the section 602(b) allocation for international affairs programs of the Subcommittee on Commerce, Justice, and State, the Judiciary and related agencies. Finally, additional information made available to the Appropriations Committee indicates that

\$5,600,000, rather than \$6,000,000, is sufficient to cover the funding shortfall.

CHAPTER VI

DEPARTMENT OF HEALTH AND HUMAN SERVICES

CENTERS FOR DISEASE CONTROL

DISEASE, RESEARCH, AND TRAINING

1992 supplemental estimate.....	
House allowance, H.R. 3543.....	\$90,000,000
Committee recommendation.....	90,000,000

An additional \$90,000,000 is provided for immunization programs. Appropriate administration of safe and effective vaccines remains the most cost-effective method of preventing vaccine-preventable diseases. The Committee remains concerned over the number of cases of preventable diseases, and the large number of children who are not immunized.

ADMINISTRATION FOR CHILDREN AND FAMILIES

HUMAN DEVELOPMENT SERVICES

1992 supplemental estimate.....	
House allowance, H.R. 3543.....	\$1,200,000,000
Committee recommendation.....	1,200,000,000

An additional \$1,200,000,000 has been included for the Head Start Program. Head Start is a high priority program which provides comprehensive development services for low-income preschoolers and their families. Head Start children receive comprehensive health services, and hot meals to help meet daily nutritional requirements. The Head Start Program emphasizes significant involvement of parents in their children's early childhood development. At the present time, only about one-third of those eligible to participate in a Head Start Program are served. The Committee feels that this is one of the most cost-effective programs focused on breaking the cycle of poverty and giving low-income children the full opportunity to enter school ready to learn.

CHAPTER VII

DEPARTMENT OF THE INTERIOR

NATIONAL PARK SERVICE

OPERATION OF THE NATIONAL PARK SYSTEM

Pursuant to the provisions of the Arizona-Idaho Conservation Act (Public Law 100-696), a 110-acre parcel of Bureau of Indian Affairs property known as the Phoenix Indian School is to be conveyed to a private party in exchange for environmentally sensitive wetlands located within the Panther National Wildlife Refuge. This law also authorized 11.5 acres of the Phoenix Indian School property to be transferred to the Veterans Administration for the construction of a long-term care facility and authorizes the estab-

ishment of a \$35,000,000 trust fund for Indian education. Since passage of the legislation, the city of Phoenix will convey a 7.5-acre parcel of city property located in downtown Phoenix in exchange for 75 acres of the Phoenix Indian School property for use as a public park through a separate agreement with the private party involved.

The Fiscal Year 1992 Interior Appropriations Act included \$200,000 in the National Park Service budget for maintenance of the Phoenix Indian School property. The Committee continues to believe that it is in the best interest of the Federal Government to maintain this property at the level contained in the fiscal year 1992 appropriations act for a period not to extend beyond 5 years or until such time as the city of Phoenix undertakes plans to develop the property for other purposes, whichever occurs earlier.

TITLE II—GENERAL PROVISIONS

The Committee has included language in sections 200 providing a congressional designation as emergency funding requirements for the funds in the joint resolutions.

The Committee has included language (section 201) limiting the availability for obligation of funds contained in the bill only for costs of Desert Shield/Desert Storm or to the extent and only in the amount designated by the President, on or before the date of enactment of this joint resolution, to be emergency funding requirements within the meaning of the Balanced Budget and Emergency Deficit Control Act of 1985.

Section 202 provides that no part of any appropriation contained in the joint resolution shall remain available for obligation beyond the current fiscal year unless expressly so provided therein.

The Committee recommends language (section 203) which directs the continuation of construction of a composite medical replacement facility located at Nellis Air Force Base, Nevada.

COMPLIANCE WITH PARAGRAPH 12, RULE XXVI OF THE STANDING RULES OF THE SENATE

Paragraph 12 of rule XXVI requires that Committee reports on a bill or joint resolution repealing or amending any statute or part of any statute include "(a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appropriate typographical devices the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the committee."

In compliance with this rule, the following changes in existing law proposed to be made by the bill are shown as follows: existing law to be omitted is enclosed in black brackets; new matter is printed in italic; and existing law in which no change is proposed is shown in roman.

Section 518(a) of the "General provisions" in H.R. 2519, the Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Act, 1992, is amended as follows:

SEC. 518. (a) **[Section 622A(c)]** *Section 1722A(c)* of title 38, United States code, is amended by striking "September 30, 1991" and inserting in lieu thereof "September 30, 1992".

The Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Act, 1992 (H.R. 2519), is amended as follows:

PERSONAL SERVICES AND TRAVEL, OFFICE OF PUBLIC AND INDIAN HOUSING

For personnel compensation and benefits for the headquarters Office of Public and Indian Housing, **[\$10,424,000]** *\$12,788,000: Provided, That not to exceed \$491,000 of the* **[\$10,424,000]** *\$12,788,000 herein provided shall be available for travel expenses of the Office of Public and Indian Housing: Provided further, That the amounts herein shall not be consolidated into a single administrative expenses fund account, notwithstanding section 502(c)(3) of the Housing Act of 1948.*

PERSONAL SERVICES AND TRAVEL, OFFICE OF POLICY
DEVELOPMENT AND RESEARCH

(INCLUDING TRANSFER OF FUNDS)

For personnel compensation and benefits for the headquarters Office of Policy Development and Research, **[\$10,705,000]** \$8,717,000: *Provided*, That not to exceed \$141,000 of the **[\$10,705,000]** \$8,717,000 herein provided shall be available for travel expenses of the Office of Policy Development and Research: *Provided further*, That the amounts herein shall not be consolidated into a single administrative expenses fund account, notwithstanding section 502(c)(3) of the Housing Act of 1948.

PERSONAL SERVICES AND TRAVEL, OFFICE OF GENERAL
COUNSEL

(INCLUDING TRANSFER OF FUNDS)

For personnel compensation and benefits for the headquarters Office of General Counsel, **[\$14,985,000]** \$14,609,000 of which \$2,754,000 shall be provided from the various funds of the Federal Housing Administration: *Provided*, That not to exceed \$259,000 of the **[\$14,985,000]** \$14,609,000 herein provided shall be available for travel expenses of the Office of General Counsel: *Provided further*, That the amounts herein shall not be consolidated into a single administrative expenses fund account, notwithstanding section 502(c)(3) of the Housing Act of 1948.

FIVE-YEAR PROJECTION

In compliance with section 308(a)(1)(C) of the Congressional Budget Act of 1974 (Public Law 93-344, as amended), the following table contains 5-year projections associated with the budget authority provided in the accompanying bill:

	<i>In millions</i>
Budget authority ¹	\$14,247
Outlays:	
Fiscal year 1992	9,529
Fiscal year 1993	2,984
Fiscal year 1994	1,080
Fiscal year 1995	384
Fiscal year 1996	184

¹ Includes funds provided for dire emergencies.

STATE AND LOCAL IMPACT STATEMENT

In accordance with section 308(a)(1)(D) of the Congressional Budget Act of 1974 (Public Law 93-344, as amended), the financial assistance to State and local governments is as follows:

	<i>In millions</i>
New budget authority ¹	\$2,095
Fiscal year 1992 outlays resulting therefrom	1,002

¹ Includes funds provided for dire emergencies.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL

(In thousands of dollars)

House Doc.	Item	Supplemental request	House bill	Senate Committee recom- mendation	Senate Committee recom- mendation request	Senate Committee recom- mendation House bill	Senate Committee recom- mendation House bill
	FY 1992 NATURAL DISASTER AND OPERATION DESERT SHIELD/DESERT STORM DIRE EMERGENCY SUPPLEMENTAL						
	CHAPTER 1						
	DEPARTMENT OF DEFENSE - MILITARY						
	MILITARY PERSONNEL						
	(transfer from the Defense Cooperation Account or the Persian Gulf Regional Defense Fund)						
---	National Guard Personnel, Army.....	(227,300,000)	(227,300,000)	(227,300,000)	(227,300,000)	(227,300,000)	(-40,200,000)
	OPERATION AND MAINTENANCE						
	(transfer from the Defense Cooperation Account or the Persian Gulf Regional Defense Fund)						
102-109	Operation and Maintenance, Army.....	(227,300,000)	(227,300,000)	(227,300,000)	(227,300,000)	(227,300,000)	(+270,000,000)
---	Operation and Maintenance, Navy.....	---	---	(270,000,000)	(+75,000,000)	(+75,000,000)	(+75,000,000)
---	Operation and Maintenance, Marine Corps.....	---	---	(75,000,000)	---	---	(-50,000,000)
---	Operation and Maintenance, Defense Agencies.....	---	(50,000,000)	---	---	---	(-23,200,000)
---	Operation and Maintenance, Army Reserve.....	---	(23,200,000)	---	---	---	(-28,300,000)
---	Operation and Maintenance, Navy Reserve.....	---	(28,300,000)	---	---	---	(-41,900,000)
---	Operation and Maintenance, Army National Guard.....	---	(41,900,000)	---	---	---	(-55,000,000)
---	Operation and Maintenance, Air National Guard.....	---	(55,000,000)	---	---	---	(+146,600,000)
	Total, Operation and Maintenance.....	(227,300,000)	(425,700,000)	(572,300,000)	(+345,000,000)	(+345,000,000)	(+146,600,000)
	PROCUREMENT						
	(transfer from the Defense Cooperation Account or the Persian Gulf Regional Defense Fund)						
102-109	Aircraft procurement, Army.....	(200,600,000)	(200,600,000)	(270,800,000)	(+70,200,000)	(+70,200,000)	(+70,200,000)
102-109	Missile procurement, Army.....	(21,800,000)	(21,800,000)	(21,800,000)	---	---	---
---	Procurement of weapons and tracked combat vehicles, Army.....	---	(63,000,000)	---	---	---	(-63,000,000)

102-109 Other procurement, Army.....	(80,500,000)	(80,500,000)	(80,500,000)	---	---
102-109 Aircraft procurement, Navy.....	(508,000,000)	(521,000,000)	(508,000,000)	---	(-13,000,000)
102-109 Weapons procurement, Navy.....	(8,100,000)	(8,100,000)	(8,100,000)	---	---
102-109 Other procurement, Navy.....	(112,700,000)	(112,700,000)	(112,700,000)	---	---
102-109 Procurement, Marine Corps.....	(4,300,000)	(4,300,000)	(4,300,000)	---	---
--- Aircraft procurement, Air Force.....	(460,000,000)	(217,800,000)	(309,500,000)	(+309,500,000)	(+91,700,000)
102-109 Other procurement, Air Force.....	(76,900,000)	(230,000,000)	(460,000,000)	---	(+230,000,000)
102-109 Procurement, Defense Agencies.....	(1,472,900,000)	(1,536,700,000)	(1,852,600,000)	(+379,700,000)	(+315,900,000)
Total, Procurement.....	-----	-----	-----	-----	-----
RESEARCH, DEVELOPMENT, TEST AND EVALUATION					
(transfer from the Defense Cooperation Account					
or the Persian Gulf Regional Defense Fund)					
102-109 Research, Development, Test and Evaluation, Army.....	(47,800,000)	(47,800,000)	(47,800,000)	---	---
102-109 Research, Development, Test and Evaluation, Navy.....	(6,100,000)	(6,100,000)	(6,100,000)	---	---
102-109 Research, Development, Test and Evaluation, Air Force.	(26,500,000)	(26,500,000)	(24,300,000)	(-2,200,000)	(-2,200,000)
102-109 Research, Development, Test and Evaluation, Defense	---	---	---	---	---
102-109 Agencies.....	(28,100,000)	(28,100,000)	(28,100,000)	---	---
Total, Research, Development, Test and	---	---	---	---	---
Evaluation.....	(108,500,000)	(108,500,000)	(106,300,000)	(-2,200,000)	(-2,200,000)
REVOLVING AND MANAGEMENT FUNDS					
(transfer from the Defense Cooperation Account					
or the Persian Gulf Regional Defense Fund)					
102-109 Army Stock Fund.....	(410,000,000)	(410,000,000)	(410,000,000)	---	---
102-109 Navy Stock Fund.....	(450,000,000)	(450,000,000)	(450,000,000)	---	---
102-109 Air Force Stock Fund.....	(280,000,000)	(280,000,000)	(280,000,000)	---	---
Total, Revolving and Management Funds.....	---	---	---	---	---
DEPARTMENT OF TRANSPORTATION					
Coast Guard					
(transfer from the Defense Cooperation Account					
or the Persian Gulf Regional Defense Fund)					
--- Operating expenses.....	---	(10,500,000)	(17,900,000)	(+17,900,000)	(+7,400,000)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL--Continued

[In thousands of dollars]						
House Doc.	Item	Supplemental request	House bill	Senate Committee recom- mendation	Senate Committee recommendation compared with (+ or -)	
					Supplemental request	House bill
DEPARTMENT OF VETERANS AFFAIRS						
	Veterans Health Administration					
---	Medical care.....	---	---	(10,000,000)	(+10,000,000)	(+10,000,000)
DEPARTMENT OF DEFENSE - MILITARY						
	MILITARY PERSONNEL (transfer of existing funds)					
102-109	Military Personnel, Army.....	(685,000,000)	(685,000,000)	(685,000,000)	---	---
102-109	Military Personnel, Navy.....	(70,000,000)	(70,000,000)	(70,000,000)	---	---
102-109	Military Personnel, Marine Corps.....	(18,000,000)	(18,000,000)	(18,000,000)	---	---
102-109	Military Personnel, Air Force.....	(81,000,000)	(81,000,000)	(81,000,000)	---	---
102-109	Reserve Personnel, Army.....	(80,000,000)	(80,000,000)	(80,000,000)	---	---
102-109	Reserve Personnel, Air Force.....	(4,000,000)	(4,000,000)	(4,000,000)	---	---
102-109	National Guard Personnel, Army.....	(10,000,000)	(10,000,000)	(10,000,000)	---	---
102-109	National Guard Personnel, Air Force.....	(3,000,000)	(3,000,000)	(3,000,000)	---	---
	Total, Military Personnel.....	(951,000,000)	(951,000,000)	(951,000,000)	---	---
OPERATION AND MAINTENANCE (transfer of existing funds)						
102-109	Operation and Maintenance, Army.....	(2,926,500,000)	(2,717,500,000)	(2,717,500,000)	(-209,000,000)	---
102-109	Operation and Maintenance, Navy.....	(1,080,000,000)	(1,080,000,000)	(1,080,000,000)	---	---
102-109	Operation and Maintenance, Marine Corps.....	(165,000,000)	(165,000,000)	(165,000,000)	---	---
102-109	Operation and Maintenance, Air Force.....	(1,323,400,000)	(1,241,400,000)	(1,241,400,000)	(-82,000,000)	---
102-109	Operation and Maintenance, Army Reserve.....	(6,000,000)	(6,000,000)	(6,000,000)	---	---
102-109	Operation and Maintenance, Air Force Reserve.....	(59,200,000)	(59,200,000)	(59,200,000)	---	---
102-109	Operation and Maintenance, Army National Guard.....	(3,600,000)	(3,600,000)	(3,600,000)	---	---
102-109	Operation and Maintenance, Air National Guard.....	(58,700,000)	(58,700,000)	(58,700,000)	---	---
	Total, Operation and Maintenance.....	(5,622,400,000)	(5,331,400,000)	(5,331,400,000)	(-291,000,000)	---

GENERAL PROVISIONS
(transfer from the Defense Cooperation Account
or the Persian Gulf Regional Defense Fund)

--- General Provisions.....	---	---	(115,000,000)	(+115,000,000)	(+115,000,000)
Total, Chapter I: (By transfer from the Defense Cooperation Account or the Persian Gulf Regional Defense Fund).....					
(By transfer).....	(2,948,700,000)	(3,261,600,000)	(3,814,100,000)	(+865,400,000)	(+552,500,000)
	(6,573,400,000)	(6,282,400,000)	(6,282,400,000)	(-291,000,000)	---

CHAPTER II

INDEPENDENT AGENCIES

Federal Emergency Management Agency

102-107 Disaster relief.....	632,000,000	---	---	-632,000,000	---
102-107 Emergency funding.....	151,000,000	943,000,000	943,000,000	+792,000,000	---
Total, Chapter II: New budget (obligational) authority.....	783,000,000	943,000,000	943,000,000	+160,000,000	---

CHAPTER III

DEPARTMENT OF AGRICULTURE

Commodity Credit Corporation

--- Disaster payments.....	---	1,750,000,000	1,750,000,000	+1,750,000,000	---
Soil Conservation Service					
--- Watershed and flood prevention operations.....	---	50,000,000	28,000,000	+28,000,000	-22,000,000
Agricultural Stabilization and Conservation Service					
--- Emergency conservation program.....	---	5,000,000	---	---	-5,000,000
Total, Chapter III: New budget (obligational) authority.....	---	1,805,000,000	1,778,000,000	+1,778,000,000	-27,000,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES RECOMMENDED IN THE BILL--Continued

(In thousands of dollars)

House Doc.	Item	Supplemental request	House bill	Senate Committee recom- mendation	Senate Committee recommendation compared with (+ or -)
	CHAPTER IV				
	DEPARTMENT OF DEFENSE - CIVIL				
	Corps of Engineers - Civil				
	Flood control, Mississippi River and tributaries, Arkansas, Illinois, Kentucky, Louisiana, Mississippi, Missouri, and Tennessee.....	---	15,000,000	15,000,000	+15,000,000
---	Operation and maintenance, general.....	---	15,000,000	15,000,000	+15,000,000
---	Flood control and coastal emergencies.....	---	---	10,000,000	+10,000,000
	Total, Department of Defense - Civil.....	---	30,000,000	40,000,000	+40,000,000
	DEPARTMENT OF THE INTERIOR				
	Bureau of Reclamation				
---	Operation and maintenance.....	---	15,000,000	---	---
	Total, Chapter IV: New budget (obligational) authority.....	---	45,000,000	40,000,000	+40,000,000
	CHAPTER V				
	DEPARTMENT OF THE INTERIOR				
	Office of Surface Mining Reclamation and Enforcement				
---	Abandoned mine reclamation fund.....	---	10,300,000	---	---
	Geological Survey				
---	Surveys, investigations, and research.....	---	5,000,000	---	---
	Total, Department of the Interior.....	---	15,300,000	---	---
					-10,300,000
					-5,000,000
					-15,300,000

DEPARTMENT OF AGRICULTURE

Forest Service

--- National forest system..... 25,000,000 --- -25,000,000

DEPARTMENT OF COMMERCE

National Oceanic and Atmospheric Administration

--- Operations, research, and facilities..... 1,300,000 --- -1,300,000

RELATED AGENCIES

United States Information Agency

--- Salaries and expenses (by transfer)..... (5,600,000) (+5,600,000) (+5,600,000)

Total, Chapter V:

--- New budget (obligational) authority..... 1,300,000 --- -1,300,000

--- (by transfer)..... (5,600,000) (+5,600,000) (+5,600,000)

CHAPTER VI

DEPARTMENT OF AGRICULTURE

Food and Nutrition Service

--- Special supplemental food program for women, infants, and children (WIC)..... 100,000,000 100,000,000 +100,000,000

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Centers for Disease Control

--- Disease control, research, and training..... 90,000,000 90,000,000 +90,000,000

Administration for Children and Families

--- Human development services..... 1,200,000,000 1,200,000,000 +1,200,000,000

--- Total, Department of Health and Human Services.. 1,290,000,000 1,290,000,000 +1,290,000,000

Total, Chapter VI:

--- New budget (obligational) authority..... 1,390,000,000 1,390,000,000 +1,390,000,000

